Species at Risk Act A Comprehensive Inventory of Legislative Documents 1973-2017

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Abstract

The long and complex history of the enactment of the Canadian *Species at Risk Act (SARA)* made this statute a prime target for a legislative and documentary history. The sheer volume of, and difficulty in locating, documents related to and considered in the development of *SARA* is vast. In a 30-year period, 18 bills relating to species protection were introduced in the House of Commons. In the past 15 years, 12 amending bills were introduced and 70 pieces of subordinate legislation were registered under *SARA* (largely regulations and Orders in Council). This legislative and documentary history includes all bills, amendments, and regulations, beginning with the 1973 Speech from the Throne and ending in February 2018. It also includes parliamentary papers and committee reports, related international treaties, regulatory process information, reports and backgrounders from various government departments and nongovernment organizations (NGO's), and selected scholarly articles documenting the legislative process. The purpose of this legislative and documentary history is to facilitate an understanding of the legislative framework for *SARA* and assist with identifying primary legal documents related to endangered species research in Canada.

Overview

The *Species at Risk Act* (*SARA*)¹ has a long history in Canada, even though it only came into force in 2003. Some would argue *SARA* was decades in the making. Many bills died on the order papers due to parliamentary elections and prorogations. This history of *SARA* began in the early to mid-1970s with the signing of the *Convention on International Trade in Endangered Species of Wild Fauna and Flora* (*CITES*).² The 1973 Speech from the Throne included a promise to introduce a *Wildlife Act*.³ *SARA* finally received Royal Assent in 2002. This occasional paper outlines the legislative and policy developments until *SARA* received Royal Assent and documents statutory amendments and subordinate legislation since *SARA* received Royal Assent through February 28, 2018.

This legislative and documentary history⁴ is intended to help readers understand the background and legislative intent behind *SARA* and track the extensive regulatory framework under *SARA*. While *SARA* has a website⁵ dedicated to its administration, there are documents related to *SARA* from government and non-governmental organizations which are difficult to find. These are included in this history. Citations for relevant documents produced at each stage of the legislative process and regulatory developments are recorded. This occasional paper does not include provincial or territorial legislation and mentions international treaties in the timeline for reference purposes only.

¹ Species at Risk Act, SC 2002, c 29 [SARA].

² Convention on International Trade in Endangered Species of Wild Fauna and Flora, 993 UNTS 243 (entered into force 1 July 1975), TIAS 8409, Can TS 1975 No 32, 12 ILM 1085 (1973). Amended 22 June 1979 and 30 April 1983 [CITES].

³ Debates of the Senate, 29th Parl, 1st Sess, No 1 (4 January 1973) (Speech from the Throne).

⁴ as of February 28, 2018.

⁵ Government of Canada, "Species at Risk Public Registry," (15 December 2017) online: http://www.sararegistry.gc.ca.

Responsible Authorities

There are six authorities tasked with carrying out activities under SARA.⁶ The Department of Environment and Climate Change "is responsible for the overall coordination of the federal species at risk strategy..." The Department of Fisheries and Oceans "is responsible for the protection and recovery of aquatic species at risk under federal jurisdiction..." Parks Canada Agency ("Parks Canada") develops recovery strategies for species found in national parks. The Canadian Endangered Species Conservation Council (CESCC), which is made up of federal, provincial and territorial ministers, provides direction to COSEWIC, coordinates the activities of the various governments and considers recommendations from the National Aboriginal Council on Species at Risk (NACOSAR). The Committee on the Status of Endangered Wildlife in Canada (COSEWIC) assesses and recommends designation of species status to the CESCC. ACCESCC is a legal entity under SARA which operates at arm's length from government. ACOSAR is an advisory council, made up of six indigenous representatives, that provides advice regarding the administration of SARA to CESCC.

The Department of Environment and Climate Change, the Department of Fisheries and Oceans, Parks Canada and COSEWIC have their own websites. ¹³ At the time of publication of this paper, neither CESCC nor NACOSAR had their own websites.

History

SARA ultimately received Royal Assent after the fourth attempt by the government of the day. Bills were introduced but never passed due to the Dissolution of Parliament or prorogued parliamentary sessions, as detailed in the Bills section of this paper. *SARA* has subsequently been amended five times, most recently by two statutes in 2015.

Canada's commitment to protect endangered species began with *CITES* in 1973; Canada ratified this treaty in 1975 with reservations related to the listing of species. Canada began the legislative protection of species before Confederation through the *Fisheries Act*, ¹⁴ the *Canada National Parks Act*, ¹⁵ and their predecessors. The first comprehensive Canadian legislation introduced to

⁶ Government of Canada, "Species at Risk Public Registry: Responsible Authorities" (21 November 2017) online: https://www.registrelep-sararegistry.gc.ca/default.asp?lang=En&n=5CF3EAAD-1.

 $^{^{7}}$ Ibid.

⁸ Ibid.

⁹ Ibid.

¹⁰ *Ibid*.

¹¹ *Ibid*.

¹² *Ibid*.

Government of Canada, "Environment and Climate Change Canada" (21 November 2016) online: ">https://www.ec.gc.ca/?lang=En>">https://www.ec.gc.ca/?lang=En>
 Government of Canada, "Fisheries and Oceans Canada" (21 November 2017) online: https://www.dfo-mpo.gc.ca/index-eng.htm
 Government of Canada "Parks Canada" (21 November 2017) online: ">https:

protect animals was the *Canada Wildlife Act* in 1973. ¹⁶ The *Migratory Birds Convention Act* ¹⁷ was re-enacted in 1994. Other federal species protection statutes include: the *Canada National Marine Conservation Areas Act*, 2002, ¹⁸ the *Canadian Environmental Assessment Act*, ¹⁹ the *Canadian Environmental Assessment Act*, ²⁰ the *Game Export Act*, ²¹ the *Oceans Act*, ²² and the *Wild Animal and Plant Protection and Regulation of International and Interprovincial Trade Act*. ²³

The bulk of the Government of Canada's legislative developments to protect endangered species took place from 1996 to 2002 with several Private Member and Government Bills introduced in the House of Commons. After the 1973 Canada Wildlife Act, Bill C-209, a Private Members' Bill, introduced in 1991, started the parliamentary process for specific endangered species legislation. Bill C-65 was introduced by the government in 1996. It was reintroduced in 1999 as Bill C-33, in 2001 as Bill C-5, and finally in 2002 as Bill C-5. The 2002 version of Bill C-5 received Royal Assent in 2002 and came into force as SARA in 2003. SARA has been amended by Bill C-7 (An Act to amend the Department of Canadian Heritage Act and the Parks Canada Agency Act and to make related amendments to other Acts) in 2004/2005, Bill C-38 (Jobs, Growth and Long-Term Prosperity Act) in 2012, Bill C-40 (Rouge National Urban Park Act)²⁴ in 2015, Bill C-47 (Miscellaneous Statute Law Amendment Act, 2014)²⁵ in 2015 and Bill C-60 (Miscellaneous Statute Law Amendment Act) in 2017. Other amendments were proposed in 2006, such as Bill C-45 (Fisheries Act, 2007) which was reintroduced in 2007 as Bill C-32 (Fisheries Act, 2007) but never became law. The most recently proposed Bill not to receive approval is Bill C-363 (An Act to amend the Species at Risk Act (amendment of the List)), which was introduced in September 2017.

SARA is intended to include status designations and legal listing processes as well as habitat recovery and protection measures. "[T]his is the so-called federal "safety net" power in SARA."²⁶ Therefore, an extensive regulatory component to this statute exists. From its inception to the end of February, 2018, 70 pieces of subordinate legislation under SARA were registered in the Canada Gazette, Part II as Statutory Orders and Regulations (SOR) or Statutory Instruments (SI).²⁷ Some SARA regulations are found in the Consolidated Index of Statutory Instruments²⁸

^{2000,} c 32 [Note this is linked to the *Parks Canada Agency Act* (SC 1998, c 31) and *Canada National Marine Conservation Areas Act* (SC 2002, c 18)].

¹⁶ SC 1973-74, c 21. Currently RSC 1985, c W-9. [Note Bill C-131 was amended to be combined with Bills C-88 and C-165. The *Canada Wildlife Act* was subsequently strengthened in 1990 and amended in 1994].

¹⁷ Originally SC 1917, c 18, then RSC 1927, c 130, RSC 1952, c 179, RSC 1970, c M-12, and RSC 1985, c M-7. Currently SC 1994, c 22. [The basis for the Act was a treaty, originally signed between Great Britain and the United States in 1916].

¹⁸ SC 2002, c 18.

¹⁹ SC 1992, c 37; repealed and replaced in 2012.

²⁰ SC 2012, c 19, s 52.

²¹ SC 1940-41, c 17, then RSC 1952, c 128, RSC 1970, c G-1, RSC 1985, c G-1; repealed 1992.

²² SC 1996, c 31.

²³ SC 1992, c 52.

²⁴ SC 2015, c 10; changes to section 58(2).

²⁵ SC 2015, c 3; changes to sections 98 and 99.

²⁶ Shaun Fluker & Jocelyn Stacey, "The Basics of Species at Risk Legislation in Alberta" (2012) 50 Alta L Rev 95 at 111.

²⁷ Government of Canada, "Glossary of Technical Terms," (25 October 2016), Justice Laws Website, online: http://laws-lois.justice.gc.ca/eng/Glossary/.

while others are found on the *SARA Registry* website.²⁹ Both sources must be consulted to ensure all regulations are included in future research. This legislative history creates five categories for regulations: coming into force, assessment, schedules, listing, and specific species.

Statutory Chronology

There were numerous developments in species protection legislation before *SARA* became a statute and *SARA* has undergone several changes since coming into force in 2003. Major developments are included in the Timeline section as a brief snapshot to help provide a framework for details found under the subsequent Bills, Amendments, and Regulations sections.

Timeline

This developmental timeline aims to provide readers with a perspective on the history of *SARA*. Information is largely gathered from the various *Legislative Summary* documents produced by the Parliamentary Research Branch and is included here for reference purposes to show major events affecting developments relating to federal species protection in Canada.

Date	Description	
August 16, 1916	Convention for the Protection of Migratory Birds in the United States and Canada ³⁰ signed.	
October 15, 1966	U.S. Endangered Species Preservation Act. 31	
February 2, 1971	Convention on Wetlands of International Importance Especially as Waterfowl Habitat ³² signed.	
January 11, 1973	Speech from the Throne promises wildlife protection legislation in Canada.	
March 3, 1973	Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) 33 signed.	

²⁸ Consolidated Index of Statutory Instruments: January 1, 1955 to September 30, 2017, (2017) C Gaz II, 432 (Species at Risk Act) online: http://www.gazette.gc.ca/rp-pr/p2/2017/2017-09-30-c3/pdf/g2-151c3-eng.pdf>. This can be confusing because all regulations are normally listed in the index. However, there is an editor's note indicating, "Only Instruments made in the current year are listed for Orders acknowledging receipt of assessments done pursuant to subsection 23(1) of the Act and List of Wildlife Species at Risk (Decisions not to add certain species or Referral back to COSEWIC) Orders. Decisions made during all preceding years are included in the public registry established under section 120 of the Act: http://www.registrelep-sararegistry.gc.ca/default.asp?lang=En&n=24F7211B-1."
<a href="https://www.registrelep-sararegistry.gc.ca/default.asp?lang=En&n=24F7211B-1."

³⁰ Convention for the Protection of Migratory Birds in the United States and Canada, United States and Great Britain, 16 August 1926, 2478 UNTS 33 (entered into force 7 December 1916), UKTS 007/1917, USTS 628.

³¹ Endangered Species Act, Pub L No 89-669, 80 Stat 926 (1966).

³² Convention on Wetlands of International Importance Especially as Waterfowl Habitat, 2 February 1971, 996 UNTS 245 (entered into force 21 December 1975), 11 ILM 963 (1972) [Ramsar].

³³ Convention on International Trade in Endangered Species of Wild Fauna and Flora, 993 UNTS 243 (entered into force 1 July 1975), Can TS 1975 No 32, TIAS 8409, 12 ILM 1085 (1973). Amended 22 June 1979 and 30 April 1983 [CITES].

Date	Description	
July 23, 1973	Canada Wildlife Act receives Royal Assent.	
November 13, 1973	Agreement on the Conservation of Polar Bears ³⁴ signed.	
December 28, 1973	U.S. Endangered Species Act of 1973. ³⁵	
July 1, 1975	CITES entered in force.	
April 10, 1975	Canada ratified <i>CITES</i> with reservations and effect from July 9, 1975.	
1976	Symposium on Canada's species and spaces at risk.	
1976	Conference of Federal-Provincial-Territorial Wildlife Directors.	
1977	Creation of the Committee on the Status of Endangered Wildlife in Canada (COSEWIC).	
1980	World strategy for conservation of living resources in order to further sustainable development through the International Union for Conservation of Nature and Natural Resources (IUCN), United Nations Environment Programme (UNEP), and World Wildlife Fund (WWF).	
1982	Committee of the Federal-Provincial Wildlife Conference drafted "Guidelines for Wildlife Policy in Canada" where the final text was approved by the Wildlife Ministers' Conference on September 30, 1982.	
July 17, 1987	Agreement between Canada and the U.S. on the Conservation of the Porcupine Caribou Herd ³⁶ signed.	
1988	Recovery of Nationally Endangered Wildlife (RENEW) Committee established to prepare plans listed by COSEWIC.	
1989	Special multi-stakeholder committee (34 conservation and Aboriginal organizations) report to the Prime Minister – "Greenprint for Canada Committee."	
1990	Canada Wildlife Act strengthened with wildlife policy.	
1992	Rio Conference and UNFCCC requires development of threatened species protection regulatory provisions.	
1992	EU "Habitats" Directive.	
June 5, 1992	Convention on Biological Diversity ³⁷ signed.	

 $^{^{34}}$ Agreement on the Conservation of Polar Bears, 15 November 1973, Can TS 1976 No 24 (entered into force 26 May 1976), 13 ILM 13 (1974).

³⁵ Endangered Species Act of 1973, Pub L No 93-205, 87 Stat 884 (1973) (codified as 16 USC § 1531 et seq (Supp 1974)).

³⁶ Agreement between Canada and the US on the Conservation of the Porcupine Caribou Herd, 2174 UNTS 267 (entered into force 17 July 1987), Can TS 1987 No 31, TIAS 11259 [Conservation of the Porcupine Caribou Herd].

Date	Description	
April 22, 1993	Seventh Report of the Standing Committee on Environment. ³⁸	
December 17, 1992	Wild Animal and Plant Protection Act receives Royal Assent.	
1993	Australia Endangered Species Protection Act 1992. ³⁹	
1995	Canadian Strategy on Biodiversity provides the working paper "A National Approach to the Conservation of Species at Risk in Canada" and "Report on Public Consultations: A National Approach to the Conservation of Species at Risk in Canada, 1995" resulting from public consultations in 14 cities.	
October, 1996	National Accord for the Protection of Species at Risk ⁴⁰ agreed to in principle.	
October 31, 1996	C-65: Canada Endangered Species Protection Act introduced as the first draft legislation from Environment Canada.	
May 14, 1996	Wild Animal and Plant Protection Act proclaimed in force.	
December 15, 1997	Agreement on International Humane Trapping ⁴¹ signed.	
September 1998	National Accord for the Protection of Species at Risk strengthened.	
2000	National Policy on Oiled Birds and Oiled Species at Risk applied by Canadian Wildlife Service.	
April 11, 2000	C-33: Species at Risk Act introduced.	
February 2, 2001	C-5: Species at Risk Act introduced.	
December 12, 2002	C-5: Species at Risk Act receives Royal Assent.	
March 24, 2003	Sections 1, 134—136 and 138—141 of <i>SARA</i> come into force. "These provisions amend certain related laws on the protection of species of plants and animals." ⁴²	
June 5, 2003	Sections 2—31, 37—56, 62, 65—76, 78—84, 120—133 and 137 of <i>SARA</i> come into force. ⁴³ This provides for COSEWIC assessments.	

 37 Convention on Biological Diversity, 5 June 1992, 1760 UNTS 79 (entered into force 29 December 1993), Can TS 1993 No 24, 31 ILM 818.

³⁸ House of Commons, Standing Committee on Environment, A Global Partnership: Canada and the Conventions of the United Nations Conference on Environment and Development (UNCED), Seventh Report to the House, No 62 (April 22, 1993) (Chair: David MacDonald).

³⁹ Endangered Species Protection Act 1992 (Cth).

⁴⁰ Government of Canada, "Species at Risk: The Accord for the Protection of Species," (updated 3 October 2014) SARA Registry, online: http://www.sararegistry.gc.ca/6B319869-9388-44D1-A8A4-33A2F01CEF10/Accord_Backgrounder-eng.pdf.

⁴¹ Agreement on International Humane Trapping Standards between the European Community, Canada and the Russian Federation, 15 December 1997, 2761 UNTS 33 (entered into force 22 July 2008), 37 ILM 542 (1998). ⁴² SI/2003-43.

⁴³ SI/2003-111.

Date	Description	
June 1, 2004	Sections 32—36, 57—61, 63, 64, 77 and 85—119 of <i>SARA</i> come into force. ⁴⁴ These provisions lay out enforcement measures and require federal departments to consider habitat.	
February 16, 2005	C-7: An Act to amend the Department of Canadian Heritage Act and the Parks Canada Agency Act and to make related amendments to other Acts receives Royal Assent.	
December 13, 2006	C-45: Fisheries Act introduced.	
November 29, 2007	C-32: Fisheries Act reintroduced.	
June 29, 2012	C-38: Jobs, Growth and Prosperity Act receives Royal Assent.	
June 13, 2014	C-40: Rouge National Urban Park Act introduced in the House of Commons.	
February 26, 2015	C-47: Miscellaneous Statute Law Amendment Act, 2014 receives Royal Assent.	
April 23, 2015	C-40: Rouge National Urban Park Act receives Royal Assent.	
December 12, 2017	Bill C-60 (Miscellaneous Statute Law Amendment Act) receives Royal Assent.	

Legislative Actions

Bills

The 1973 Speech from the Throne included the following promise: "[m]easures to protect the natural environment and to enhance the productivity of Canada's renewable resource industries will be laid before you. In addition to amendments to the Fisheries Development Act, you [Members of Parliament] will be asked to consider an Environmental Contaminants Act and a Canada Wildlife Act." This promise followed Canada signing the *CITES* treaty and reflects commitments made relating to ratifying *CITES*. The following documentary history of Bills in Parliament begins in 1973 and ends with *SARA* receiving Royal Assent.

⁴⁴ SI/2003-111.

⁴⁵ Debates of the Senate, 29th Parl, 1st Sess, No 1 (4 January 1973) (Speech from the Throne) at 10.

Number	Name	Date & Detail.	S
C-131 ⁴⁶	Canada Wildlife Bill	House	Introduction and First Reading : January 22, 1973
			Second Reading and Referral to Committee (Standing Committee on Fisheries and Forestry)
			Chamber Sitting dates: May 8, 1973, May 9, 1973 Committee Meeting Dates: June 28, 1973, July 3, 1973 Committee Report: 47 July 4, 1973 Third Reading: July 20, 1973
		Senate	First Reading: July 24, 1973
			Second Reading
			Chamber Sitting dates: July 24, 1973, July 25, 1973
			Third Reading: July 26, 1973
		Royal Assent	July 27, 1973
		Citation	SC 1973-74, c 21
C-88 ⁴⁸	Protection of Endangered Species	House	Introduction and First Reading : January 15, 1973
			Second Reading & Referral to Committee (Standing Committee on Fisheries and Forestry)
			Order Discharged & Combined with C- 131
C-165 ⁴⁹	Protection of Endangered Species	House	Introduction and First Reading : March 26, 1973
			Second Reading & Referral to Committee (Standing Committee on Fisheries and Forestry)
			Order Discharged & Combined with C- 131

⁴⁶ Bill C-131, An Act respecting wildlife in Canada, 1st Sess, 29th Parl, 1973.

⁴⁷ House of Commons, Standing Committee on Fisheries and Forestry, *Minutes of Proceedings and Evidence Respecting: Bill C-131, An Act respecting Wildlife in Canada*, No 19 (1973); House of Commons, Standing Committee on Fisheries and Forestry, *Minutes of Proceedings and Evidence Respecting: Bill C-131, An Act respecting wildlife in Canada, Fifth Report to the House*, No 20 (1973) (Albert Béchard).

⁴⁸ Bill C-88, *An Act respecting the protection of endangered species*, 1st Sess, 29th Parl, 1973.

⁴⁹ Bill C-165, An Act respecting the protection of endangered species, 1st Sess, 29th Parl, 1973.

Number	Name	Date & Details		
C-209 ⁵⁰	An Act Respecting the Protection and Rehabilitation of Endangered and Threatened Species Short Title: Endangered and Threatened Species Act	House	Mr. Caccia (Davenport) Introduction and First Reading: May 28, 1991	
C-303 ⁵¹	An Act Respecting Endangered Species and Biological Diversity Short Title: Endangered Species and Biological Diversity Act	House	Mr. Wenman (Fraser Valley West) Introduction and First Reading: October 2, 1991	
protect species plants Short and P House Common name respective certain animal regular and in the species of	An Act respecting the protection of certain species of wild animals and plants Short Title: Wild Animal and Plant Protection Act	House	Introduction and First Reading: November 7, 1991 Second Reading & Referral to Committee (Legislative Committee C) Chamber Sitting date: March 17, 1992 Committee Report ⁵⁴ presented: June 18, 1992 Third Reading: December 11, 1992	
	House of Commons Committee changed the name ⁵³ to: An Act respecting the protection of certain species of wild animals and plants and the regulation of international and interprovincial trade in	Senate Royal Assent	First Reading: December 14, 1992 Second Reading & Referral to Committee (Committee of the Whole): 55 December 16, 1992 Third Reading: December 17, 1992 December 17, 1992	
	those species Short Title: Wild Animal and Plant Protection and Regulation of International and Interprovincial Trade Act	Citation Proclaimed in Force	SC 1992, c 52 May 14, 1996	

⁵⁰ Bill C-209, An Act respecting the protection and rehabilitation of endangered and threatened species, 3rd Sess,

³⁴th Parl, 1991.

51 Bill C-304, An Act respecting endangered species and biological diversity, 3rd Sess, 34th Parl, 1991.

52 Bill C-42, An Act respecting the protection of certain species of wild animals and plants, 3rd Sess, 34th Parl,

⁵³ House of Commons, Legislative Committee C, "Appendix No. 138" in *Journals*, 34th Parl, 3rd Sess, No 2 (18 June 1992) at 1787.

⁵⁴ *Ibid*.

⁵⁵ Senate, Committee of the Whole, *Debates of the Senate*, 34th Parl, 3rd Sess, No 3 (December 17, 1992) at 2567.

Number	Name	Date & Detail	S
C-275 ⁵⁶	An Act respecting the	House	Mr. Caccia (Davenport)
	protection and rehabilitation of endangered and threatened		Introduction and First Reading : September 28, 1994
	species Short Title: Endangered		Placed on the Order of Precedence: May 18, 1995
	and Threatened Species Act		Designated as a votable item: June 14, 1995
	-		Second Reading
			Chamber Sitting dates: June 20, 1995, October 18, 1995, November 20, 1995 Referral to Committee (Standing Committee on Environment and Sustainable Development): November 21, 1995
C-238 ⁵⁷	An Act respecting the protection and rehabilitation of endangered and threatened species Short Title: Endangered and Threatened Species Act	House	Mr. Caccia (Davenport) Introduction and First Reading: March 18, 1996 Second Reading and Referral to Committee (Standing Committee on Environment and Sustainable Development): March 18, 1996 Reintroduced (Previously Bill C-275 – 1st Session)

Bill C-275, An Act respecting the protection and rehabilitation of endangered and threatened species, 1st Sess, 35th Parl, 1994.
 Bill C-238, An Act respecting the protection and rehabilitation of endangered and threatened species, 2nd Sess,

³⁵th Parl, 1996.

Number	Name	Date & Details		
C-65 ⁵⁸	An Act respecting the protection of wildlife species in Canada from extirpation or extinction Short Title: Canada Endangered Species Protection Act	House	Introduction and First Reading: October 31, 1996 Referral to Committee (Standing Committee on Environment and Sustainable Development) before second reading: November 29, 1996 Committee Meeting dates: November 5, 1996, November 6, 1996, November 7, 1996, November 19, 1996, November 21, 1996, November 26, 1996, December 2, 1996, December 3, 1996, December 4, 1996, December 5, 1996, December 10, 1996, December 11, 1996, December 12, 1996, January 27, 1997, January 28, 1997, January 29, 1997, January 30, 1997, February 3, 1997, February 4, 1997, February 12, 1997, February 11, 1997, February 17, 1997, March 4, 1997, March 6, 1997, March 18, 1997 Reported 59 with amendments: March 3, 1997 Chamber sitting dates: November 29, 1996, April 24, 1997 Debated at report stage April 24, 1997 Order respecting proceedings on Bill C-65: April 24, 1997 Dissolution of Parliament: April 27, 1997	
C-441 ⁶⁰	An Act respecting the protection of wildlife species in Canada from extirpation or extinction Short Title: Canada Endangered Species Protection Act	House	Mr. Caccia (Davenport) Introduction and First Reading: October 8, 1998 Placed on the Order of Precedence: March 15, 1999 Second Reading Chamber Sitting date: May 6, 1999 Dropped from the Order Paper: May 6, 1999	

⁵⁸ Bill C-65, *An Act respecting the protection of wildlife species in Canada from extirpation or extinction*, 2nd Sess, 35th Parl, 1996.

⁵⁹ House of Commons, Standing Committee on Environment and Sustainable Development, *Minutes of Proceedings Respecting Bill C-65*, *An Act respecting the protection of wildlife species in Canada from extirpation or extinction, Fourth Report to the House*, No 5 (1997) (Chair: Charles Caccia); Sessional Paper No. 8510-352-80.

⁶⁰ Bill C-441, *An Act respecting the protection of wildlife species in Canada from extirpation or extinction*, 36th Parl, 1st Sess, 1999.

Number	Name	Date & Details	
C-300 ⁶¹	An Act respecting the protection of wildlife species in Canada from extirpation or extinction Short Title: Canada Endangered Species Protection Act	House	Mr. Caccia (Davenport) Introduction and First Reading: November 3, 1999
C-33 ⁶²	An Act respecting the protection of wildlife species at risk in Canada Short Title: Species at Risk Act	House	Introduction and First Reading: April 11, 2000 Second reading Chamber Sitting dates: May 11, 2000, May 15, 2000, May 29, 2000, June 12, 2000, June 13, 2000, September 19, 2000 Dissolution of Parliament: October 22, 2000
C-465 ⁶³	An Act respecting the creation of sanctuaries for endangered species of wildlife Short Title: Endangered Species Sanctuaries Act	House	Mr. Martin (Esquimalt Juan de Fuca) Introduction and First Reading: March 28, 2000
C-475 ⁶⁴	An Act respecting the creation of sanctuaries for endangered species of wildlife Short Title: Endangered Species Sanctuaries Act	House	Mr. Martin (Esquimalt Juan de Fuca) Introduction and First Reading: April 11, 2000

⁶¹ Bill C-300, An Act respecting the protection of wildlife species in Canada from extirpation or extinction, 2nd Sess, 36th Parl, 1999.

⁶² Bill C-33, An Act respecting the protection of wildlife species at risk in Canada, 2nd Sess, 36th Parl, 2000.

⁶³ Bill C-465, An Act respecting the creation of sanctuaries for endangered species of wildlife, 2nd Sess, 36th Parl,

<sup>2000.

64</sup> Bill C-475, An Act respecting the creation of sanctuaries for endangered species of wildlife, 2nd Sess, 36th Parl,

Number	Name	Date & De	tails
Number C-5 ⁶⁵	Name An Act respecting the protection of wildlife species at risk in Canada Short Title: Species at Risk Act	House	Introduction and First Reading: February 2, 2001 Second Reading Chamber Sitting dates: February 19, 2001, February 21, 2001, February 27, 2001, February 28, 2001, March 16, 2001, March 20, 2001 Referral to Committee (Standing Committee on Environment and Sustainable Development): March 20, 2001 Committee Meeting dates: October 3, 2001, March 22, 2001, March 27, 2001, March 28, 2001, March 29, 2001, April 3, 2001, April 4, 2001, April 5, 2001, April 24, 2001, April 25, 2001, April 26, 2001, April 30, 2001, May 1, 2001, May 2, 2001, May 3, 2001, May 8, 2001, May 9, 2001, May 10, 2001, May 15, 2001, May 16, 2001, May 17, 2001, May 29, 2001, May 30, 2001, May 31, 2001, June 5, 2001, June 7, 2001, June 6, 2001, October 17, 2001, October 18, 2001, October 23, 2001,
			2001, April 25, 2001, April 26, 2001, April 30, 2001, May 1, 2001, May 2, 2001, May 3, 2001, May 8, 2001, May 9, 2001, May 10, 2001, May 15, 2001, May 16, 2001, May 17, 2001, May 29, 2001, May 30, 2001, May 31, 2001, June 5, 2001, June 7, 2001, June 6, 2001, October 17, 2001, October 18, 2001, October 23, 2001, October 24, 2001, October 25, 2001,
			October 30, 2001, October 31, 2001, November 1, 2001, November 6, 2001, November 7, 2001, November 8, 2001, November 20, 2001, November 21, 2001, November 22, 2001, November 27, 2001 Committee Report ⁶⁶ presented: December 3, 2001
			Chamber Sitting dates: February 18, 2002, February 20, 2002, February 21, 2002, February 25, 2002, February 26, 2002, March 21, 2002, April 16, 2002, April 18, 2002, April 29, 2002, May 8, 2002, June 10, 2002 Concurrence at Report Stage: June 10, 2002 Third Reading: June 11, 2002

 $^{^{65} \} Bill \ C-5, An \ Act \ respecting \ the \ protection \ of \ wildlife \ species \ at \ risk \ in \ Canada, \ 1st \ Sess, \ 37th \ Parl, \ 2001.$

⁶⁶ House of Commons, Standing Committee on Environment and Sustainable Development, *First Report: Bill C-5*, *An Act respecting the protection of wildlife species at risk in Canada*, (27 November 2001, accessed 18 December 2017) online:

< http://www.parl.gc.ca/HousePublications/Publication.aspx?DocId=1032028&Language=E&Mode=1&Parl=37&Ses=1>.

Number	Name	Date & Details	
		Senate	First Reading: June 12, 2002
			Second Reading: June 13, 2002
			Referral to Committee (Standing Senate Committee on Energy, the Environment and Natural Resources): June 13, 2002
			Prorogation of Parliament : September 16, 2002
C-295 ⁶⁷	An Act respecting the	House	Charles Caccia (Davenport)
	protection of wildlife species in Canada from extirpation or extinction		Introduction and First Reading : March 14, 2001
	Short Title: Canada Endangered Species Protection Act		
C-346 ⁶⁸	An Act respecting the	House	Keith Martin (EsquimaltJuan de Fuca)
	creation of sanctuaries for endangered species of wildlife		Introduction and First Reading : May 4, 2001
	Short Title : Endangered Species Sanctuaries Act		
C-5 ⁶⁹	An Act respecting the protection of wildlife species at risk in Canada Short Title: Species at Risk Act	House ⁷⁰	Introduction and First Reading : October 9, 2002
			Second Reading and Referral to Committee (Committee of the Whole): October 9, 2002
			Committee Report Presented: October 9, 2002
			Concurrence at Report Stage: October 9, 2002
			Third Reading: October 9, 2002

⁶⁷ Bill C-295, An Act respecting the protection of wildlife species in Canada from extirpation or extinction, 1st Sess, 37th Parl, 2001.

⁶⁸ Bill C-346, An Act respecting the creation of sanctuaries for endangered species of wildlife, 1st Sess, 37th Parl, 2001.

⁶⁹ Bill C-5, An Act respecting the protection of wildlife species at risk in Canada, 2nd Sess, 37th Parl, 2002.

⁷⁰ "Pursuant to Order made by the House of Commons on October 7, 2002, the Bill was deemed approved at all stages completed in the previous session (previously Bill C-5 in the 1st Session of the 37th Parliament)."

Number	Name	Date & Details		
		Senate	First Reading: October 10, 2002	
			Second Reading: October 22, 2002	
			Referral to Committee (Standing Senate Committee on Energy, the Environment and Natural Resources): October 22, 2002 Committee Meeting dates: October 24, 2002, November 5, 2002, November 7, 2002, November 19, 2002, November 21, 2002, November 26, 2002, November 28, 2002, December 3, 2002 Chamber Sitting date: December 4, 2002 Committee Report ⁷¹ presented: December 4, 2002 Third Reading: December 12, 2002	
			Chamber Sitting dates: December 5, 2002, December 9, 2002, December 10, 2002, December 11, 2002, December 12, 2002	
		Royal Assent	December 12, 2002	
		Citation	SC 2002, c 29	

Amending Bills

Since receiving Royal Assent in 2002, *SARA* has undergone several relatively minor amendments, largely through omnibus Bills. The most significant of these changes came with Bill C-38: *Jobs, Growth & Prosperity Act* as introduced in 2012. The most recent amendment to receive Royal Assent is Bill C-60 (*Miscellaneous Statute Law Amendment Act*), with Royal Assent obtained on December 12, 2017.

1100000 0000000 00 2 0000001 12, 2017.					
Number	Name	Date & Deta	Date & Details		
C-232 ⁷²	An Act respecting the creation of sanctuaries for endangered species of wildlife Short Title: Endangered Species Sanctuaries Act	House	Keith Martin (Esquimalt—Juan de Fuca) Introduction and First Reading: October 21, 2002 Placed in the Order of Precedence: October 24, 2002 Chamber Sitting date: February 13, 2003 Bill Not Proceeded With: 73 February 13, 2003		

⁷¹ Senate, **Standing Senate Committee on Energy, the Environment and Natural Resources**, *Third Report*: Bill C-5, *An Act respecting the protection of wildlife species at risk in Canada*, **with observations as an Appendix, (4 December 2002, accessed 18 December 2017) online**

http://www.parl.gc.ca/Content/SEN/Committee/372/enrg/rep/rep03dec02-e.htm.

⁷² Bill C-232, An Act respecting the creation of sanctuaries for endangered species of wildlife, 2nd Sess, 37th Parl, 2002.

⁷³ Bill not made voteable.

Number	Name	Date & Details		
C-7 ⁷⁴	An Act to amend the Department of Canadian	House	Introduction and First Reading : October 8, 2004	
	Heritage Act and the Parks Canada Agency Act and to make related amendments to other Acts		Second Reading and Referral to Committee (Standing Committee on Environment and Sustainable Development): October 26, 2004	
			Committee Meeting date: November 4, 2004 Chamber Sitting date: November 5, 2004 Committee Report ⁷⁵ presented: November 5, 2004	
			Report Stage – Concurrence at Report Stage: November 23, 2004 Chamber Sitting dates: November 19, 2004, November 23, 2004 Third Reading: November 26, 2004	
			Chamber Sitting dates: November 24, 2004, November 26, 2004	
		Senate	First Reading: November 30, 2004	
			Second Reading: December 9, 2004	
			Chamber Sitting dates: 22, December 2, 2004, December 9, 2004 Referral to Committee (Standing Senate Committee on Energy, the Environment and Natural Resources): December 9, 2004 Committee Report ⁷⁶ presented: February 10, 2005 Committee Meeting dates: February 8, 2005, February 10, 2005 Chamber Sitting date: February 10, 2005 Third Reading: February 16, 2005	
		Royal Assent	February 24, 2005	

⁷⁴ Bill C-7, An Act to amend the Department of Canadian Heritage Act and the Parks Canada Agency Act and to make related amendments to other Acts, 1st Sess, 38th Parl, 2004; Changed sections 7, 8, 9, 21, 22, 28, 41, 49, 73, 85, 121, 122, and 125.

⁷⁵ House of Commons, Standing Committee on Environment and Sustainable Development, *First Report 1: Bill C-7, An Act to amend the Department of Canadian Heritage Act and the Parks Canada Agency Act and to make related amendments to other Acts,* (4 November 2004, accessed 18 December 2017) online:

< http://www.parl.gc.ca/HousePublications/Publication.aspx?DocId=1452956& Language=E&Mode=1&Parl=38&Ses=1>.

⁷⁶ Senate, **Standing Senate Committee on Energy, the Environment and Natural Resources,** *Fifth Report: Bill C-7, An Act to amend the Department of Canadian Heritage Act,* (10 February 2005, accessed 18 December 2017) **online**

 $< http://www.parl.gc.ca/sencommitteebusiness/CommitteeReports.aspx? Language = e\&Parl = 38\&Ses = 1\&comm_id = 1005>.$

Number	Name	Date & Deta	ails
		Citation	SC 2005, c 2
C-45 ⁷⁷	Fisheries Act, 2007	House	Introduction and First Reading : December 13, 2006
			Second Reading Chamber Sitting dates: February 23, 2007, May 29, 2007, May 30, 2007, June 5, 2007 Prorogation of Parliament: September 14, 2007
C-32 ⁷⁸	Fisheries Act, 2007	House	Introduction and First Reading : November 29, 2007
			Dissolution of Parliament: September 7, 2008
C-38 ⁷⁹	Jobs, Growth and Long- term Prosperity Act	House	Introduction and First Reading : April 26, 2012
			Second Reading and Referral to Committee (Standing Committee on Finance): May 14, 2012
			Chamber Sitting dates: May 2, 2012, May 3, 2012, May 4, 2012, May 7, 2012, May 8, 2012, May 10, 2012, May 11, 2012, May 14, 2012, June 7, 2012 Committee Meeting dates: May 15, 2012, May 16, 2012, May 17, 2012, May 17, 2012, May 28, 2012, May 29, 2012, May 29, 2012, May 30, 2012, May 31, 2012, May 31, 2012, June 1, 2012, June 4, 2012, June 5, 2012 Committee Report ⁸⁰ presented: June 7, 2012 Concurrence at Report Stage: June 13, 2012 Chamber Sitting dates: June 11, 2012, June 12, 2012, June 13, 2012 Third Reading: June 18, 2012
		Senate	Pre-Study
			Committee Meeting dates: May 9, 2012, May 10, 2012, May 15, 2012, May 15, 2012, May 16,

⁷⁷ Bill C-45, *Fisheries Act*, 2007, 1st Sess, 39th Parl, 2006; Proposed change to definition "aquatic species" in subsection 2(1).

⁷⁸ Bill C-45, *Fisheries Act*, 2007, 2nd Sess, 39th Parl, 2007; Proposed change to definition "aquatic species" in subsection 2(1).

⁷⁹ Bill C-38, *Jobs, Growth and Long-term Prosperity Act*, 1st Sess, 41st Parl, 2012; Changed sections 74, 77, 78, 79, 97, and 126. Added section 78.1.

⁸⁰ House of Commons, Standing Committee on Finance, *Tenth Report: Bill C-38*, *An Act to implement certain provisions of the budget tabled in Parliament on March 29*, 2012 and other measures (5 June 2012, accessed 18 December 2017) (James Rajotte), online:

< http://www.parl.gc.ca/HousePublications/Publication.aspx?DocId=5639388&Language=E&Mode=1&Parl=41&Ses=1>.

Number	Name	Date & Det	
			2012, May 16, 2012, May 29, 2012, May 30, 2012, May 30, 2012, May 31, 2012, June 5, 2012, June 6, 2012, June 7, 2012, June 12, 2012, June 12, 2012, June 14, 2012 Referral to Committee (Standing Senate Committee on National Finance and certain other Senate Committees): May 3, 2012 First Reading: June 18, 2012
			Second Reading: June 21, 2012
			Chamber Sitting dates: June 20, 2012, June 21, 2012 Referral to Committee (Standing Senate Committee on National Finance): June 21, 2012
			Committee Meeting date: June 26, 2012 Chamber Sitting date: June 26, 2012 Committee Report ⁸¹ presented: June 26, 2012 Third Reading : June 29, 2012
			Chamber Sitting dates: June 27, 2012, June 28, 2012, June 29, 2012
		Royal Assent	June 29, 2012
		Citation	SC 2012, c 19
C-426 ⁸²	An Act to amend the Species at Risk Act (funding of atlassing)	House	François Lapointe (Montmagny—L'Islet— Kamouraska—Rivière-du-Loup) Introduction and First Reading: May 31, 2012
C-426 ⁸³	An Act to amend the Species at Risk Act (funding of atlassing)	House	François Lapointe (Montmagny—L'Islet— Kamouraska—Rivière-du-Loup) Reinstated from Prior Session: October 16, 2013

⁸¹ Senate, **Standing Senate Committee on Finance**, *Twelfth Report: Bill C-38*, *An Act to implement certain provisions of the budget tabled in Parliament on March 29*, 2012 and other measures, (29 March 2012, accessed 18 December 2017) **online http://www.parl.gc.ca/Content/SEN/Committee/411/NFFN/rep/rep12jun12-e.htm.**

⁸² Bill C-426, An Act to amend the Species at Risk Act (funding of atlassing), 1st Sess, 41st Parl, 2012.

⁸³ Bill C-426, An Act to amend the Species at Risk Act (funding of atlassing), 2nd Sess, 41st Parl, 2013.

C-40 ⁸⁴	Rouge National Urban	House	Introduction and First Reading : June 13, 2014
	Park Act		Second Reading and Referral to Committee (Standing Committee on Environment and Sustainable Development): October 8, 2014
			Committee Report ⁸⁵ presented: November 6, 2014
			Concurrence at Report Stage: November 25, 2014
			Third Reading: January 26, 2015
			Chamber Sitting dates: November 25, 2014, December 12, and January 26, 2015
			Introduction and First Reading : January 27, 2015
			Second Reading and Referral to Committee (Standing Senate Committee on Energy, the Environment and Natural Resources): February 19, 2015
			Chamber Sitting dates: February 3, 2015, February 19, 2015, March 12, 2015
			Committee Meeting dates: February 24, 2015, February 26, 2015, March 10, 2015, March 12, 2015 Committee Report ⁸⁶ presented: March 12, 2015 Third Reading : April 2, 2015
			Chamber Sitting dates: March 26, 2015, March 31, 2015, April 2, 2015
		Royal Assent	April 23, 2015
		Citation	SC 2015, c 10

⁸⁴ Bill C-40, *Rouge National Urban Park Act*, 2nd Sess, 41st Parl, 2014; changes to section 58(2). In force via SI/2015-37 on May 15, 2015.

⁸⁵ House of Commons, Standing Committee on Environment and Sustainable Development, *Seventh Report: Bill C-40, An Act respecting the Rouge National Urban Park*, (5 November 2014, accessed 18 December 2017) online http://www.parl.gc.ca/CommitteeBusiness/ReportsResponses.aspx?Cmte=ENVI&Mode=1&Parl=41&Ses=2&Stac=8467049&Language=E>.

⁸⁶ Senate, **Standing Senate Committee on Energy, the Environment and Natural Resources,** *Eleventh Report: Bill C-40, An Act respecting the Rouge National Urban Park,* (12 March 2015, accessed 18 December 2017) online http://www.parl.gc.ca/Content/SEN/Committee/412/enev/rep/11mar15-e.htm.

C-47 ⁸⁷	An Act to correct certain anomalies, inconsistencies and errors and to deal with other matters of a non-controversial and uncomplicated nature in the Statutes of Canada and to repeal certain provisions that have expired, lapsed or otherwise ceased to have effect Short Title: Miscellaneous Statute Law Amendment Act, 2014	House Senate	Introduction and First Reading: December 8, 2014 Second Reading and Referral to Committee (Committee of the Whole): December 8, 2014 Concurrence at Report Stage: December 8, 2014 Third Reading: December 8, 2014 First Reading: December 8, 2014 Second Reading and Referral to Committee (Standing Senate Committee on Legal and Constitutional Affairs): February 3, 2015 Chamber Sitting dates: December 11, 2014, February 3, 2015 Committee Meeting date: February 18, 2015 Chamber Sitting date: February 19, 2015 Committee Report ⁸⁸ presented (with observations): February 19, 2015 Third Reading: February 25, 2015 Chamber Sitting dates: February 24, 2015 and February 25, 2015
		Royal Assent	February 26, 2015
		Citation	SC 2015, c 3
C-363 ⁸⁹	An Act to amend the Species at Risk Act (amendment of the List)	House	Richard Cannings (South Okanagan – West Kootenay) Introduction and First Reading: September 22, 2017.

⁸⁷ Bill C-47, *Miscellaneous Statute Law Amendment Act*, 2014, 2nd Sess, 41st Parl, 2014; changes to sections 98 and 99

⁸⁸ House of Commons, Standing Committee on Environment and Sustainable Development, *Twenty-Second Report:* Bill C-47, An Act to correct certain anomalies, inconsistencies and errors and to deal with other matters of a non-controversial and uncomplicated nature in the Statutes of Canada and to repeal certain provisions that have expired, lapsed or otherwise ceased to have effect, without amendment but with observations (3 February 2015, accessed 18 December 2017) (Bob Runciman) online:

http://www.parl.gc.ca/Content/SEN/Committee/412/lcjc/rep/rep22feb15-e.htm.

⁸⁹ Bill C-363, An Act to amend the Species at Risk Act (amendment of the List), 1st Sess, 42nd Parl, 2017.

C-60 ⁹⁰	An Act to correct certain anomalies, inconsistencies and errors and to deal with other matters of a noncontroversial and uncomplicated nature in the Statutes of Canada and to repeal certain Acts and provisions that have expired, lapsed or otherwise ceased to have effect Short Title: Miscellaneous Statute Law Amendment Act	House	Introduction and First Reading: October 3, 2017. Second Reading and Referral to Committee (Standing Committee on Justice and Human Rights): October 20, 2017. • Chamber Sitting date: October 20, 2017. • Committee Reporting the Bill without Amendment: October 20, 2017. • Concurrence at Report Stage: October 20, 2017. Third Reading: October 20, 2017. Introduction and First Reading: October 24, 2017. Second Reading and Referral to Committee (Standing Senate Committee on Legal and Constitutional Affairs) • Chamber Sitting date: November 1, 2017, November 22, 2017. • Committee Report Presented: December 4, 2017. Third Reading: December 5, 2017.
		Royal Assent	December 12, 2017
		Citation	SC 2017, c 26
C-69 ⁹¹	An Act to enact the Impact Assessment Act and the Canadian Energy Regulator Act, to amend the Navigation Protection Act and to make consequential amendments to other Acts	House	 Introduction and First Reading: February 8, 2018 Second Reading: February 27, 2018 Chamber Sitting dates: February 14, 2018, February 27, 2018.

90 Bill C-60, Miscellaneous Statute Law Amendment Act, 1st Sess, 42nd Parl, 2017.

⁹¹ Bill C-69, An Act to enact the Impact Assessment Act and the Canadian Energy Regulator Act, to amend the Navigation Protection Act and to make consequential amendments to other Acts, 1st Sess, 42nd Parl, 2018.

In September 2017, the World Wildlife Foundation released a report indicating that the species protected by *SARA* have declined at almost the same rate at those species not protected by *SARA*. This may signal further amendments to *SARA* in the future.⁹²

Regulations

Included here are 70 pieces of subordinate legislation created under *SARA* and registered in the *Canada Gazette, Part II* to the end of February 2018, two of which are no longer in force. Most of these have PC numbers and either an SI or SOR number. These are organized into five categories in this occasional paper: Coming into Force, Assessment, Schedules, Listing, and Specific Species.

SARA originally came into force via two registration orders. March 24, 2003 brought Sections 1, 134—136, and 138—141 into force. ⁹³ A second registration order brought the rest of *SARA* into force in two stages to allow for habitat protection and enforcement provisions to be put in place: Sections 2—31, 37—56, 62, 65—76, 78—84, 120—133, and 137 on June 5, 2003 to address the assessing and listing processes, then Sections 32—36, 57—61, 63, 64, 77, and 85—119 for prohibiting, harming, killing, possessing, or the sale of at risk species on June 1, 2004. ⁹⁴

Registration of Species

Current developments with *SARA* are usually found on the *SARA Registry* website, ⁹⁵ including a Policies and Guidelines section. ⁹⁶ The Conference of Federal-Provincial Territorial Wildlife Directors established the Committee on the Status of Endangered Wildlife in Canada (COSEWIC) in 1977 as an independent scientific body. Status designations using science-based assessment began in 1978. COSEWIC's mandate expanded to consider, assess, and designate wildlife species on an emergency basis by 1999. In June 2003, *SARA* made COSEWIC the advisory body of independent experts whereby COSEWIC's designations are taken under strong "... consideration when establishing the official list of wildlife species at risk." ⁹⁷ COSEWIC is responsible for conducting annual assessments and providing a rationale for "... species assigned to one of seven categories—extinct, extirpated, endangered, threatened, special concern, data deficient or not at risk." ⁹⁸ under subsection 23(1) of *SARA*. This assessment is used to create the *List of Wildlife Species at Risk Under the Species at Risk Act*. COSEWIC reports to the Government of Canada through the Minister of the Environment as well as to the public,

⁹² World Wildlife Foundation, *Living Planet Report Canada: A National Look at Wildlife Loss* (September, 2017, accessed 15 December 2017) online:

 $< http://assets.wwf.ca/downloads/WEB_WWF_REPORT_v3.pdf?_ga = 2.180207204.1390170845.1510695483-1785753042.1510695483>.$

Order Fixing March 24, 2003 as the Date of the Coming into Force of Certain Sections of the Act, SI/2003-43, April 9, 2003, PC 2003-307, March 20, 2003, in Canada Gazette, Part II, Vol 137, No 8 (2003-04-09), p 1174.
 Order Fixing the Dates of the Coming into Force of Certain Sections of the Act, SI/2003-111, June 18, 2003, PC 2003-763, May 29, 2003, in Canada Gazette, Part II, Vol 137, No 13 (2003-06-18), p 1778.
 Supra note 5.

⁹⁶ Government of Canada, "Species at Risk Public Registry: Policies and Guidelines," (25 October 2016) online: Species at Risk Public Registry, http://www.sararegistry.gc.ca/default.asp?lang=En&n=E1A1C204-1. [This section was created to assist in understanding various technical aspects of critical habitat issues that may arise.]

⁹⁷ Government of Canada, "Mandate" (10 November 2017) COSEWIC – Committee on the Status of Endangered Wildlife in Canada, online: https://www.canada.ca/en/environment-climate-change/services/committee-status-endangered-wildlife/mandate-cosewic.html.

⁹⁸ Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Species at Risk Act, SI/2004-48.

using science rather than political, social, or economic factors in their arm's-length analysis to determine if species will be designated to qualify for legal protection under *SARA*. The federal government is then responsible to protect the listed species. ⁹⁹ The COSEWIC website ¹⁰⁰ is helpful for an historical framework as well as for explaining the listing process, application status, and public involvement. Since 2003, COSEWIC makes their Annual Report and species lists publicly accessible on their website. COSEWIC uses science rather than political, social, or economic factors in their arm's-length analysis to determine if species will be designated to qualify for legal protection under *SARA*; the federal government is then responsible to protect the listed species. Species listed under the *SARA Registry* may be amended regularly through Privy Council (PC) orders that turn into SORs or SIs, and eventually are published in the *Canada Gazette*, *Part II*.

Species Assessment

The main order relating to species assessment provides for statutory timelines for issuing permits and is cited as: *Permits Authorizing an Activity Affecting Listed Wildlife Species Regulations*, SOR/2013-140, (2013) Can Gaz II, 1976. The two types of *SARA* assessment orders related to acknowledging receipt of or extending time for assessments are cited as:

- Order Extending the Time for the Assessment of the Status of Wildlife Species, PC 2003-879, SOR/2003-215, (2003) Can Gaz II, 1742.
- Order Extending the Time for the Assessment of the Status of Wildlife Species, PC 2006-436, SOR/2006-115, (2006) Can Gaz II, 553.

Each of these orders relate to Section 14's Wildlife Species Listing Process under COSEWIC.

The 16 acknowledgement orders are as follows.

Name	Privy Council	Registration	Canada Gazette, Part II
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2004-413 April 21, 2004	SI/2004-48 May 5, 2004	2004-05-05 at 472
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2004-1175 October 19, 2004	SI/2004-138 November 3, 2004	2004-11-03 at 1668
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2005-1341 July 14, 2005	SI/2005-71 July 27, 2005	2005-07-27 at 1795

⁹⁹ *Supra* note 97.

¹⁰⁰ Government of Canada, "COSEWIC," (25 October 2016) COSEWIC – Committee on the Status of Endangered Wildlife in Canada, online: http://www.cosewic.gc.ca.

¹⁰¹ The PC number is not on the official version.

Name	Privy Council	Registration	Canada Gazette, Part II
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2005-1940 November 15, 2005	SI/2005-115 November 30, 2005	2005-11-30 at 2644
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2007-603 April 26, 2007	SI/2007-57 May 16, 2007	2007-05-16 at 885
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2008-1064 June 12, 2008	SI/2008-70 June 25, 2008	2008-06-25 at 1618
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2010-681 May 27, 2010	SI/2010-42 June 9, 2010	2010-06-09 at 1013
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2010-1177 September 30, 2010	SI/2010-76 October 13, 2010	2010-10-13 at 1973
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2011-1271 October 27, 2011	SI/2011-91 November 9, 2011	2011-11-09 at 2373
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2011-43 February 3, 2011	SI/2011-11 February 16, 2011	2011-02-16 at 430
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2012-838 June 19, 2012	SI/2012-46 July 4, 2012	2012-07-04 at 1623
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2016-426 June 3, 2016	SI/2016-31 June 15, 2016	2016-06-15 at 1424
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2016-745 August 5, 2016	SI/2016-49 August 24, 2016	2016-08-24 at 3426

Name	Privy Council	Registration	Canada Gazette, Part II
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2016-845 September 30, 2016	SI/2016-55 October 19, 2016	2016-10-19 at 4017
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2017-162 February 24, 2017	SI/2017-17 March 8, 2017	2017-03-08 at 543
Order Acknowledging Receipt of the Assessments Done Pursuant to Subsection 23(1) of the Act	PC 2017-561 June 2, 2017	SI/2017-30 June 14, 2017	2017-06-14 at 1500

Listing of Species—Schedules

There are 23 orders relating to SARA schedules.

Name	Privy Council	Registration	Canada Gazette, Part II
Order Amending Schedules 1 to	PC 2005-4	SOR/2005-14	2005-01-26 at 73
3 to the Species at Risk Act	January 12, 2005	January 12, 2005	
Order Amending Schedules 1 to	PC 2005-1342	SOR/2005-224	2005-07-27 at 1755
3 to the Species at Risk Act	July 14, 2005	July 14, 2005	
Order Amending Schedules 1 to	PC 2006-198	SOR/2006-60	2006-04-19 at 262
3 to the Species at Risk Act	April 6, 2006	April 6, 2006	
Order Amending Schedules 1 to	PC 2006-768	SOR/2006-189	2006-09-06 at 1082
3 to the Species at Risk Act	August 15, 2006	August 15, 2006	
Order Declining to Amend Part	PC 2007-809	SOR/2007-102	2007-05-30 at 945
2 of Schedule 1 to the Act	May 17, 2007	May 17, 2007	
Order Amending Schedule 1 to	PC 2007-1911	SOR/2007-284 ¹⁰²	2007-12-26 at 2575
the Species at Risk Act	December 13, 2007	December 13, 2007	
Order Amending Schedule 1 to	PC 2009-383	SOR/2009-86 ¹⁰³	2009-03-18 at 403
the Species at Risk Act	March 5, 2009	March 5, 2009	

¹⁰² Regulation is not included in the *Consolidated Index to Statutory Instruments*, *supra* note 28, but can be found in the *Canadian Legislative Pulse* database and *Canadian Abridgment: Legislation Annual*.

103 Regulation is not included in the *Consolidated Index to Statutory Instruments, supra* note 28, but can be found in

the Canadian Legislative Pulse database and Canadian Abridgment: Legislation Annual.

Name	Privy Council	Registration	Canada Gazette, Part II
Order Amending the Schedule to the Species at Risk Act	PC 2009-945	SI/2009-50	2009-06-24 at 1139
	June 11, 2009	June 24, 2009	
Order Amending Schedule 1 to the Species at Risk Act	PC 2010-200	SOR/2010-32	2010-03-17 at 240
	February 23, 2010	February 23, 2010	
Order Amending Schedule 1 to the Species at Risk Act	PC 2010-201	SOR/2010-33	2010-03-17 at 268
	February 23, 2010	February 23, 2010	
Order Amending Schedule 1 to	PC 2011-1264	SOR/2011-233	2011-02-16 at 103
the Species at Risk Act	October 27, 2011	October 27, 2011	
Order Amending Schedule 1 to	PC 2011-42	SOR/2011-8	2011-02-16 at 103
the Species at Risk Act	February 3, 2011	February 4, 2011	
Order Amending Schedule 1 to	PC 2011-728	SOR/2011-128	2011-07-06 at 1227
the Species at Risk Act	June 23, 2011	June 23, 2011	
Order Amending Schedule 1 to	PC 2011-1264	SOR/2011-233	2011-11-09 at 2282
the Species at Risk Act	October 27, 2011	October 27, 2011	
Order Amending Schedule 1 to	PC 2012-837	SOR/2012-133	2012-07-04 at 1515
the Species at Risk Act	June 19, 2012	June 20, 2012	
Order Amending Schedule 1 to	PC 2013-266	SOR/2013-34	2013-03-27 at 625
the Species at Risk Act	March 7, 2013	March 8, 2013	
Order Amending Schedule 1 to	PC 2014-1292	SOR/2014-274	2014-12-17 at 3124
the Species at Risk Act	November 25, 2014	November 26, 2014	
Order Amending Schedule 1 to	PC 2017-80	SOR/2017-10	2017-02-22 at 143
the Species at Risk Act	February 3, 2017	February 3, 2017	
Order Amending Schedule 1 to	PC 2017-395	SOR/2017-59	2017-05-03 at 822
the Species at Risk Act	April 13, 2017	April 13, 2017	
Order Amending Schedule 1 to	PC 2017-571	SOR/2017-112	2017-06-14 at 1377
the Species at Risk Act	June 2, 2017	June 2, 2017	
Order Amending Schedule 1 to	PC 2017-782	SOR/2017-130	2017-07-12 at 1879
the Species at Risk Act	June 20, 2017	June 20, 2017	
Order Amending Schedule 1 to	PC 2017-1332	SOR/2017-229	2017-11-15 at 3124

Name	Privy Council	Registration	Canada Gazette, Part II
the Species at Risk Act	November 2, 2017	November 2, 2017	
Order Amending Schedule 1 to the Species at Risk Act	PC 2018-50	SOR/2018-10	2018-02-21 at 141
the Species at Risk Act	February 2, 2018	February 2, 2018	

Listing of Species—Process

Numerous orders relating to *SARA* listing processes exist. The 14 orders on listing processes relate to decisions or reasons not to add certain species to the *List of Endangered Species*:

Name	Privy Council	Registration	Canada Gazette, Part II
Order Giving Notice of Decisions not to add Certain Species to the List of Endangered Species	PC 2005-5 January 12, 2005	SI/2005-2 January 25, 2005	2005-01-26 at 113
Order Giving Notice of Decisions not to add Certain Species to the List of Endangered Species	PC 2005-1343 July 14, 2005	SI/2005-72 July 27, 2005	2005-07-27 at 1797
Order Giving Notice of Decisions not to add Certain Species to the List of Endangered Species	PC 2006-199 April 6, 2006	SI/2006-61 April 19, 2006	2006-04-19 at 289
Order Giving Notice of Decisions not to add Certain Species to the List of Endangered Species	PC 2006-769 August 15, 2006	SI/2006-110 September 6, 2006	2006-09-06 at 1127
Order Giving Notice of Decisions not to add Certain Species to the List of Endangered Species	PC 2007-1912 December 13, 2007	SI/2007-115 December 26, 2007	2007-12-26 at 2914
List of Wildlife Species at Risk (decision not to add or referral back to COSEWIC) Order	PC 2009-384 March 5, 2009	SI/2009-20 March 18, 2009	2009-03-18 at 448
Order Giving Notice of Decisions Not to Add Certain Species to the List of Endangered Species	PC 2010-202 February 23, 2010	SI/2010-14 March 17, 2010	2010-03-17 at 385
Order Giving Notice of Decisions Not to Add Certain Species to the List of	PC 2011-729 June 23, 2011	SI/2011-56 July 6, 2011	2011-07-06 at 1399

Endangered Species			
List of Wildlife Species at Risk (Decisions Not to Add Certain Species) Order	PC 2012-836 June 19, 2012	SI/2012-45 July 4, 2012	2012-07-04 at 1619
List of Wildlife Species at Risk (Referral back to COSEWIC) Order	PC 2013-277 March 7, 2013	SI/2013-28 March 27, 2013	2013-03-27 at 790
List of Wildlife Species at Risk (Decisions Not to Add Certain Species) Order	PC 2013-276 March 7, 2013	SI/2013-27 March 27, 2013	2013-03-27 at 784
List of Wildlife Species at Risk (Decisions Not to Add Certain Species) Order	PC 2017-398 April 13, 2017	SI/2017-24 May 3, 2017	2017-05-03 at 917.
Wildlife Species at Risk (referral back to COSEWIC) Order	PC 2017-560 June 2, 2017	SI/2017-29 June 14, 2017	2017-06-14 at 1497
List of Wildlife Species at Risk (referral back to COSEWIC) Order	PC 2018-53 February 1, 2018	SI/2018-17 February 21, 2018	2018-02-21 at 321

Listing of Species—Specific Named Species

From time to time, orders under *SARA* relating to specific species are created. Unofficial consolidated versions of these regulations can be found through the Justice Laws website. ¹⁰⁴ The official version of regulations are found through the *Canada Gazette*, *Part II*. ¹⁰⁵ Only the official version includes a section for the Regulatory Impact Analysis Statement. There are 17 species-specific orders currently in force and two that are no longer in force. These include:

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Name	Privy Council	Registration	Canada Gazette, Part II
Exemption Order for Certain Licences, Authorizations and Documents (White Sturgeon)	PC 2006-770 August 15, 2006	SOR/2006-190 August 15, 2006	2006-09-06 at 1120
Critical Habitats of the Northeast Pacific Northern and Southern Resident Populations of the Killer Whale (Orcinus orca) Order	PC number not on official version	SOR/2009-68 February 19, 2009	2009-03-04 at 332

¹⁰⁴ Government of Canada, "Justice Laws Website" (15 December 2017) Justice Canada, online: http://lawslois.justice.gc.ca/eng/>.

¹⁰⁵ Government of Canada, "Canada Gazette," (25 October 2016) Public Works and Government Services Canada, online: http://canadagazette.gc.ca/gazette/home-accueil-eng.php>.

Name	Privy Council	Registration	Canada Gazette, Part II
Exemption Order for Certain	PC 2013-267	SOR/2013-35	2013-03-27 at 656
Licences, Authorizations and Documents (Westslope Cutthroat Trout (Alberta Population))	March 7, 2013	March 8, 2013	
Emergency Order for the	PC 2013-1245	SOR/2013-202 2013-12-04 at 2570	2013-12-04 at 2570
Protection of the Greater Sage- Grouse	November 18, 2013	December 4, 2013	
Emergency Order Amending	PC 2014-263		2014-03-26 at 794
the Emergency Order for the Protection of the Greater Sage- Grouse	March 6, 2014	March 7, 2014	
Critical Habitat of the	PC number not on	SOR/2015-241	2015-12-02 at 2790
Westslope Cutthroat Trout (Oncorhynchus clarkii lewisi) Alberta Population Order	official version	November 20, 2015	
Critical Habitat of the Northern	PC number not on	SOR/2016-81	2016-05-18 at 934
Madtom (Noturus stigmosus) Order	official version April 21, 2016	May 2, 2016	
Critical Habitat of the Nooksack Dace (Rhinichthys cataractae ssp) Order	PC number not on official version April 21, 2016	SOR/2016-82 May 2, 2016	2016-05-18 at 955
Critical Habitat of the White	PC number not on	SOR/2016-83	2016-05-18 at 994
Sturgeon (Acipenser transmontanus) Upper Fraser River Population Order	official version April 21, 2016	May 2, 2016	2010 00 10 40 771
Critical Habitat of the White	PC number not on	SOR/2016-84	2016-05-18 at 1021
Sturgeon (Acipenser transmontanus) Nechako River Population Order	official version April 21, 2016	May 2, 2016	
Critical Habitat of the White	PC number not on	SOR/2016-85	2016-05-18 at 1023
Sturgeon (Acipenser transmontanus) Upper Columbia River Population Order	official version April 21, 2016	May 2, 2016	
Critical Habitat of the White	PC number not on	SOR/2016-86	2016-05-18 at 1025
Sturgeon (Acipenser transmontanus) Kootenay River Population Order	official version April 21, 2016	May 2, 2016	

Name	Privy Council	Registration	Canada Gazette, Part II
Emergency Order for the Protection of the Western Chorus Frog (Great Lakes/St. Lawrence – Canadian Shield Population) ¹⁰⁶	PC 2016-583 June 17, 2016	SI/2016-36 June 29, 2016 [amended by SOR/2016-208]	2016-06-29 at 2487
Emergency Order for the Protection of the Western Chorus Frog (Great Lakes/St. Lawrence – Canadian Shield Population)	PC number not available	SOR/2016-208 June 30, 2016 [repealed]	2016-07-13 at 3054
Emergency Order for the Protection of the Western Chorus Frog (Great Lakes/St. Lawrence – Canadian Shield Population) ¹⁰⁷	PC 2016-682 July 8, 2016	SOR/2016-211 July 8, 2016	2016-07-15 at 1 [Extra issue]
Critical Habitat of the Roseate Tern (Sterna dougallii) Order	PC number not available	SOR/2016-281 October 28, 2016	2016-11-16 at 4169
Emergency Order for the Protection of the Greater Sage- Grouse	PC 2017-1256 October 19, 2017	SOR/2017-223 October 20, 2017	2017-11-01 at 2904

The 2016 Emergency Order process required 3 pieces of subordinate legislation to protect the Western Chorus Frog's habitat from further disturbance, necessitating the effective date of the order be moved up. 108 Due to inadvertent errors in SI/2016-36, that order was quickly amended by SOR/2016-208 to complete the process for the regulation in the short time period required. Researchers will need to refer to SI/2016-36 for the regulatory impact analysis statement and use SOR/2016-211 to research the regulation itself. The regulations on the Justice Laws website consolidate these developments into one regulation.

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There are numerous articles and reports about endangered species in Canada from varying sources before, during, and after *SARA* came into force. Included in this section are submissions throughout the process leading to *SARA*, reports from non-government organizations (NGOs), background documents from government organizations such as Environment Canada, the

¹⁰⁶ This Order was repealed and replaced by SOR/2016-208 on June 30, 2016.

¹⁰⁷ This is an annexed Emergency Order which repeals and replaces SOR/2016-208.

¹⁰⁸ Environment and Climate Change Canada, News Release, "Modification of the effective date of the emergency order for the protection of the Western Chorus Frog" (15 December 2017), online: https://www.canada.ca/en/environment-climate-change/news/2016/07/modification-of-the-effective-date-of-the-emergency-order-for-the-protection-of-the-western-chorus-frog.html>.

Canadian Wildlife Service, and the Parliamentary Research Branch, as well as selected books and articles. Many of the government documents can be accessed electronically by searching Library and Archive Canada's E-Collection. ¹⁰⁹ Species-specific management progress reports, assessments, status reports, plans, and public consultation reports are excluded as versions are regularly updated and readily accessible through the COSEWIC and/or SARA Registry websites.

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¹⁰⁹ Government of Canada, "E-Collection," (25 October 2016) Government of Canada Publications, online: http://publications.gc.ca/site/eng/search/eCollection.html>.

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